

# THE IMPACTS OF SOCIAL INFRASTRUCTURE INVESTMENT

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A report for Local Trust

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# CONTENTS

Executive Summary	4
<b>1 Introduction</b>	<b>8</b>
1.1 The context of our research	8
1.2 Our approach	8
<b>2 Why social infrastructure is important</b>	<b>11</b>
2.1 Defining social infrastructure for this research	11
2.2 A framework for the outcomes from social infrastructure investment	13
<b>3 The size and nature of gaps in social infrastructure investment in left-behind areas</b>	<b>21</b>
3.1 There are differences in social infrastructure across left-behind areas	21
3.2 Differences in social infrastructure are associated with different economic and social outcomes	25
3.3 There is a significant gap to be closed in left-behind areas	26
<b>4 The returns on investment in social infrastructure in left-behind areas</b>	<b>27</b>
4.1 Selection of outcomes for the return on investment analysis	28
4.2 The outcomes of the return on investment analysis	30
4.3 Non-monetised outcomes	31
<b>5 Areas for further research</b>	<b>34</b>
5.1 There is already a strong evidence base for investment	34
5.2 Opportunity to further develop the evidence base through continued monitoring and evaluation	34
<b>ANNEX A Framework</b>	<b>36</b>
<b>ANNEX B Rapid evidence assessment summary findings</b>	<b>37</b>
<b>ANNEX C References</b>	<b>44</b>

## EXECUTIVE SUMMARY

Social infrastructure can play an important role in **supporting the levelling-up agenda in local areas**. It creates institutions and physical spaces that foster personal relationships, civic engagement and social networks, leading to more cohesive and healthier societies.<sup>1 2 3</sup>

The political case for investing in social infrastructure to support economic, social and fiscal outcomes in left-behind areas has been well articulated, and the Covid-19 pandemic has only served **to emphasise the role that social infrastructure can play** in supporting local communities.

Up until now, the economic case for such investment has not been as well established. Recent analysis has identified 225 left-behind areas defined as having both a deficit of social infrastructure and high levels of deprivation.<sup>4</sup> Analysis of the outcomes in these areas suggests **a significant scale of opportunity** for well-targeted interventions to improve social infrastructure. Compared to the national average, left-behind areas have over 13% more working-age people without qualifications and 15% fewer with NVQ4 equivalent qualifications or above. They also have a higher proportion of the economically inactive population who want a job; the proportion is highest in the most left-behind areas.<sup>5</sup> However, we also know that people in left-behind areas are more likely to have long-term health issues as well as having fewer skills than the national average. Life expectancy is lower by around four years for men and three years for women,<sup>6</sup> and almost one in four people (24%) in these areas has a limiting long-term illness or chronic disability, 6.5% higher than the national average.<sup>7</sup> There are likely to be a range of barriers to overcome to help get those who want a job into employment.

Frontier Economics was commissioned by Local Trust to bring together existing evidence to provide an **independent assessment of the economic basis for investment in social infrastructure** and to quantify the potential scale of the economic, social and fiscal returns from these investments.

Investment in social infrastructure has historically taken many different forms, which has led to a fragmented and patchy evidence base. Existing evidence is of variable quality, in part, because the nature of social infrastructure investment can make it intrinsically hard to evaluate. This study cast the net wide, reviewing over 100 papers to **identify a robust subset of available evidence** that enables estimates of the potential returns from the type of community-led social infrastructure investment envisaged for the Community Wealth Fund to be generated.

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<sup>1</sup> All-Party-Parliamentary Groups (2020), 'Communities of trust: why we must invest in the social infrastructure of 'left behind' neighbourhoods'

<sup>2</sup> Bennet Institute for Public Policy (2020), 'Measuring wealth, delivering prosperity'

<sup>3</sup> What Works Wellbeing (2017), 'Scoping review: social relations'

<sup>4</sup> <https://localtrust.org.uk/insights/research/left-behind-understanding-communities-on-the-edge/>

<sup>5</sup> OCSI (2020), 'Left Behind Areas 2020 – Interim Set: Summary Dataset' using 2011 Census data

<sup>6</sup> OCSI (2020), 'Left Behind Areas 2020 – Interim Set: Summary Dataset' using ONS data

<sup>7</sup> OCSI (2020), 'Left Behind Areas 2020 – Interim Set: Summary Dataset' using 2011 Census data

## COMMUNITY WEALTH FUND

Proposals for a **Community Wealth Fund** have been put forward by the Community Wealth Fund Alliance, of which Local Trust is a founding member, to help address the deficit of social infrastructure in left-behind areas, through sustained *community-led* social infrastructure investments. The Community Wealth Fund approach involves committing funds directly to left-behind communities to use for social infrastructure investments of their own choosing. For the purposes of this paper we assume a financial allocation of £1 million over a ten-year period, which reflects the sums provided to communities under the Big Local programme administered by Local Trust on behalf of The National Lottery Community Fund.

We set a **high bar for inclusion of evidence** in our estimates of the returns to social infrastructure investment. We selected estimates of impacts where a **plausible causal link** can be established in theory and where the studies use **appropriate methods to isolate causal impacts**, wherever possible. For our quantitative analysis, wherever possible we selected evidence that was consistent with a level three or above on the Maryland Scientific Methods Scale, consistent with the *What Works Centre for Growth*.<sup>8</sup> However, we also judged meta-analyses to be sufficiently robust for inclusion, and any other evidence included was deemed to be either consistent with our conservative assumptions or we applied additional conservative assumptions when using it in our calculations. In general, we applied conservative assumptions to translate that evidence into estimates of returns **in line with government guidance**. Our approach was tested throughout with an Advisory Group of leading sector experts.

Using only robust evidence and with conservative assumptions, we estimate that a £1 million investment in community-led social infrastructure in a left-behind area could generate approximately £1.2 million of fiscal benefits and £2 million of social and economic benefits over a ten-year period.

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<sup>8</sup> <https://whatworksgrowth.org/public/files/Scoring-Guide.pdf>

**A £1 MILLION INVESTMENT IN SOCIAL INFRASTRUCTURE IN A LEFT-BEHIND AREA WOULD BE EXPECTED TO DELIVER BENEFITS OVER TEN YEARS OF:**

£2 million economic and social benefits:



£1.2 million fiscal benefits:



**There are also important non-monetised benefits that further enhance the case for investment.** Our analysis should also be seen in the context of the wider qualitative evidence on the full breadth of outcomes from community-led social infrastructure investment. Important benefits that are not or only partially included in the monetised estimates due to limitations in the quantitative evidence include improved social cohesion, civic engagement, reducing loneliness and environmental benefits.

Typical of almost all areas of government investment, the evidence base is far from perfect and would **benefit from further studies** that seek to get closer to causation if possible, explore more deeply what works in different circumstances and understand the role of complementary investments. But the conservative returns we estimate cover only a subset of the channels to impact and, importantly, exclude some of the likely significant impacts that flow directly from improved social capital. Despite these limitations, these estimates provide a robust basis for modelling a **good return on investment**. Because of our robust approach to what evidence we included, these figures should be seen as a minimum possible return: in reality, the return could be higher.

The Community Wealth Fund could present a perfect opportunity to further enrich the evidence base in these areas through more systematic monitoring and evaluation of social infrastructure investments both for existing investment plans and integrated within the designs for a Community Wealth Fund. This could perhaps be in the context of a What Works Centre-style approach, specifically focused on the value and effectiveness of community-led interventions at a neighbourhood level.

# 1 INTRODUCTION

## 1.1 The context of our research

The levelling-up of economic and social opportunities across the UK has become a key policy agenda with strong political support and was a central theme of the recent Queen's Speech for the upcoming parliamentary session.<sup>9</sup>

Investment in **social infrastructure can play an important role in supporting the levelling-up agenda** in local areas. Recent analysis has identified 225 left-behind areas defined as having both a deficit of social infrastructure and high levels of deprivation.<sup>10</sup> The significant disparities in levels of social infrastructure among local areas can act as a constraint on opportunities.<sup>11</sup>

Proposals for a **Community Wealth Fund** have been put forward by the Community Wealth Fund Alliance, of which Local Trust is a founding member, to help address the deficit of social infrastructure in left-behind areas through sustained *community-led* social infrastructure investments. The Community Wealth Fund approach involves committing funds directly to left-behind communities to use for social infrastructure investments of their own choosing. For the purposes of this paper, we assume a financial allocation of £1 million over a ten-year period, which reflects the sums provided to communities under the Big Local programme administered by Local Trust on behalf of The National Lottery Community Fund.

### Social infrastructure



Places and spaces



Community organisations



Connectedness

Source: Frontier Economics

Frontier Economics was commissioned by Local Trust to bring together existing evidence to provide an independent assessment of the economic basis for investment in social infrastructure and to **quantify the potential scale** of the economic, social and fiscal returns from these investments.

## 1.2 Our approach

We took a systematic approach to our research, which involved the following:

- A review of the existing evidence base, including over 100 research papers. We scrutinised this evidence to draw on **only robust findings from evaluations and established research** methods. We provide more detail on how this review was done in ANNEX B and the list of papers sifted through is in ANNEX C;

<sup>9</sup> <https://www.gov.uk/government/speeches/queens-speech-2021>

<sup>10</sup> <https://ocsi.uk/2019/10/21/community-needs-index-measuring-social-and-cultural-factors/>

<sup>11</sup> See, for example, Social Investment Business (2020), 'Strong social infrastructure can level up left-behind places: here's how'

- Developing a **robust economic framework** setting out how social infrastructure can contribute to economic, social and fiscal outcomes, either directly or through supporting the broader drivers of local outcomes;
- **Analysing the differences in conditions for left-behind areas** with lower levels of social infrastructure and estimating the **scale of the opportunity** in terms of economic and social outcomes from closing these gaps;
- **Conservatively quantifying only those outcomes where the evidence is sufficient** to make robust estimates of the returns from potential investment in social infrastructure in left-behind areas in line with best-practice government guidance; and<sup>12</sup>
- **Identifying the opportunities to further the evidence base** through continued monitoring and evaluation.

Our approach was tested throughout with an Advisory Group of leading sector experts.<sup>13</sup> The rest of this report summarises the findings from our research.

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<sup>12</sup> <https://www.gov.uk/government/publications/the-green-book-appraisal-and-evaluation-in-central-government>

<sup>13</sup> We would like to thank the Advisory Group members for their invaluable guidance and advice. The Advisory Group provided advice throughout the development of this research, but their involvement does not necessarily imply endorsement. The members of the Advisory Group were: Matt Leach (Chair), Local Trust; Michael Kenny, Institute of Public Policy; Zoe Billingham, Progressive Policy Institute; Stephen Aldridge, Ministry of Housing, Communities & Local Government; Stefan Noble, OCSI; Tony Chapman, University of Durham; Rob Macmillan, Sheffield Hallam University; Ingrid Abreu Scherer, What Works Wellbeing; Julie Froud, University of Manchester; Julian Legrand, London School of Economics; Richard Harries, Young Foundation; and Meg Kaufman, *What Works Centre* for Local Economic Growth

## THE ECONOMIC CASE

Our analysis focuses on a quantitative appraisal of the benefits from investment in community-led social infrastructure. This represents a central aspect of the ‘economic case’ for investment, consistent with HM Treasury’s ‘Five Case Model’ for public investment business cases. In line with this model, our approach identifies ‘benefits that are quantifiable and can be expressed in monetary equivalent terms’<sup>14</sup> and we take an approach that is ‘prudent, proportionate, and appropriate’:<sup>15</sup>

- **Prudent:** we take a conservative approach to quantify only those outcomes for which there is robust evidence. These are identified in two respects: first, outcomes that have a clear causal link from social infrastructure investment *in theory* and, second, outcomes that have robust *quantitative evidence* from past evaluations or established research methods.
- **Proportionate:** our approach is proportionate to the proposed investment and opportunities, bringing together a coherent framework and analysis that utilises the best evidence available from the existing literature.
- **Appropriate:** we use evidence appropriate to the types of social infrastructure that community-led investments are likely to undertake and tailored wherever possible to the conditions and circumstances of left-behind areas.

It is important to note that the quantified benefits with this approach provide only a **partial analysis of the outcomes** of social infrastructure investments. As is typical for almost all such cases, there are a number of important social outcomes that cannot be robustly quantified due to limitations in the evidence base and inherent difficulties with measurement. **Therefore, our analysis also needs to be seen in the context of the wider qualitative evidence on the full breadth of outcomes from community-led social infrastructure investment.** Because of our robust approach to the evidence included in our benefit estimates, these figures should be seen as a minimum possible return: in reality, the return could be higher.

<sup>14</sup> HM Treasury (2018), ‘Guide to developing the programme business case – better business cases: for better outcomes’, p44

<sup>15</sup> HM Treasury (2018), p41

## 2 WHY SOCIAL INFRASTRUCTURE IS IMPORTANT

We developed a framework in which we identify four types of outcomes from social infrastructure investment and three channels through which social infrastructure contributes to these outcomes. We set out our framework in this section and provide a selection of illustrative examples of the channels through which social infrastructure investment leads to outcomes throughout. The details of the full set of papers we reviewed are contained in ANNEX B and ANNEX C.

Section 4 has our monetised return on investments from an illustrative £1 million investment in areas with similar characteristics to left-behind areas.

### 2.1 Defining social infrastructure for this research

Social infrastructure can involve a diverse set of investments that serve to bring groups in the community together.<sup>16</sup> It supports shared civic life through a framework of institutions and physical spaces that foster personal relationships, civic engagement and social networks, leading to more cohesive and healthier societies.<sup>17 18 19</sup>

For the purposes of this research, we define social infrastructure as the types of investments a local community could feasibly support across the following three dimensions:<sup>20</sup>

- **Places and spaces:** the physical places for people to meet within an area such as community hubs, community-owned assets, community shops, social centres, sport clubs, arts centres, heritage spaces and green spaces;
- **Community organisations:** the local community organisations providing services and bringing groups together for specific purposes, such as voluntary groups, charitable groups, neighbourhood fora, local business groups and social enterprises; and
- **Connectedness:** through physical and digital connections, such as online communication platforms and digital skills, community transport within and between local communities, community transport links to places of work and local walking/cycling infrastructure.

Community-led social infrastructure is broad in scope. It addresses the needs of the wider community rather than a single cause or group and is characterised by community ownership and control.<sup>21</sup> There are a wide range of categories that community-led investments focus on. As an illustration of the range of different

<sup>16</sup> See, for example, Muringani, Fitjar and Rodriguez-Pose (2021), 'Social capital and economic growth in the regions of Europe'

<sup>17</sup> All-Party-Parliamentary Groups (2020), 'Communities of trust: Why we must invest in the social infrastructure of 'left behind' neighbourhoods'

<sup>18</sup> Bennet Institute for Public Policy (2020), 'Measuring wealth, delivering prosperity'

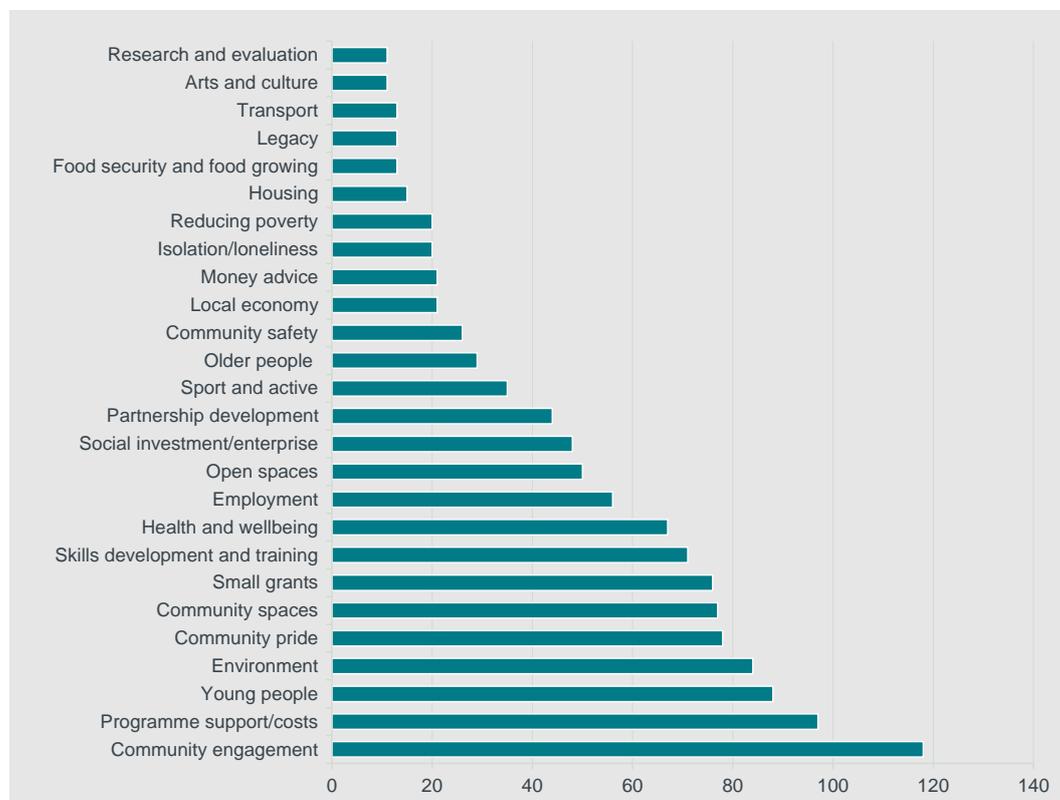
<sup>19</sup> What Works Wellbeing (2017), 'Scoping review: social relations'

<sup>20</sup> This definition is informed by our evidence review and the typical types of investments of past community-led social infrastructure funding initiatives such as Big Local.

<sup>21</sup> Wilson, McCabe, Macmillan, Ellis Paine (2020) 'Rapid research COVID-19 – Community responses to COVID-19: the role and contribution of community-led infrastructure'

interventions included, **Figure 1** presents the wide range of community-led social infrastructure investments that have been carried out in Big Local areas.<sup>22</sup>

**Figure 1 Number of Big Local areas with social infrastructure investments by category**



Source: Local Trust

Note: There are 150 Big Local areas in total

Community-led investment focuses on issues that are best addressed at the local level and with local stakeholders. It may involve the acquisition of assets by the community which then become community-owned assets and operate for the benefit of local people.<sup>23</sup> It could also involve the provision of support to students who are disengaged in school,<sup>24</sup> or even funding programmes aimed at developing tourism in left-behind regions where there is potential for it.<sup>25</sup> It does not cover investments that are best undertaken at the regional or national level, such as broadband infrastructure or large-scale transport connections.

<sup>22</sup> For the purpose of this paper, we assumed that the pattern of social infrastructure spending in left-behind areas would be broadly similar to the Big Local areas.

<sup>23</sup> Power to Change (2019), 'Our assets, our future: The economics, outcomes and sustainability of assets in community ownership'

<sup>24</sup> See, for example, Department for Communities and Local Government (2010), 'The New Deal for Communities Experience: A final assessment The New Deal for Communities Evaluation: Final report – Volume 7'

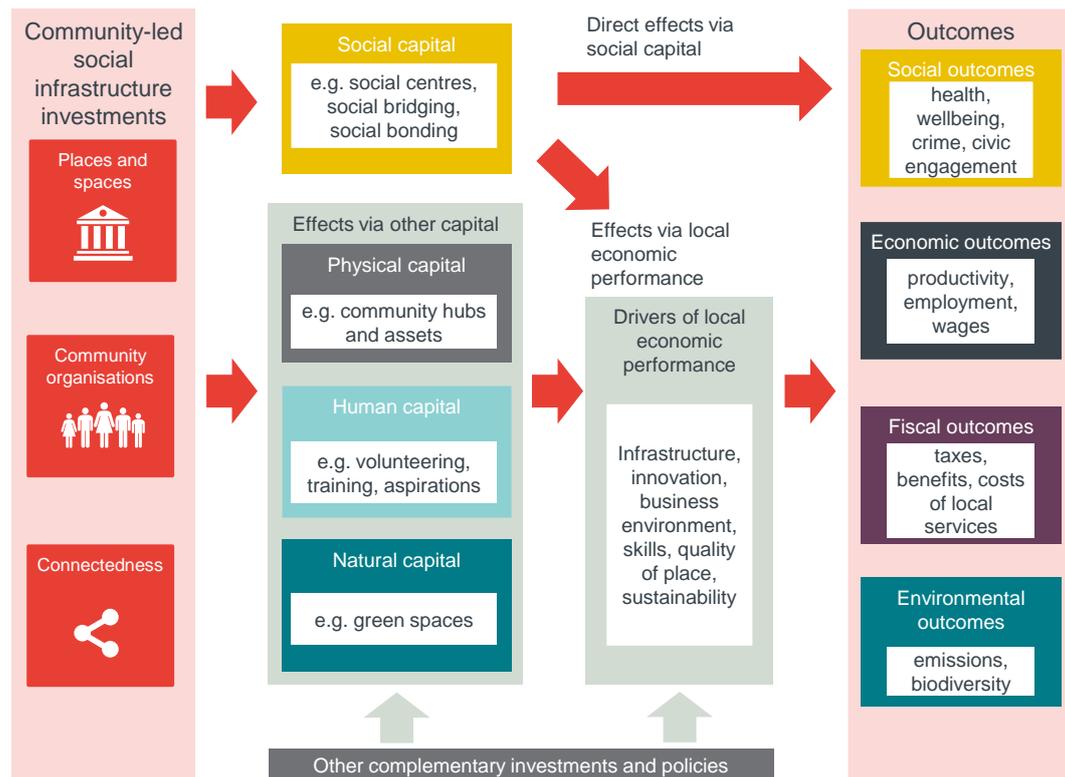
<sup>25</sup> See, for example, the 'Dovel Big Local' case study in Local Trust (2020), 'Big Local CED case studies'

## 2.2 A framework for the outcomes from social infrastructure investment

To quantify the scale of benefits from social infrastructure investments, it is first necessary to understand *how* social infrastructure contributes to local outcomes. Our framework provides an overarching way to understand the likely outcomes of social infrastructure investments. In practice, there will be different channels within this overarching framework for individual investments. This reflects the community-led approach of the proposed Community Wealth Fund to empower local communities to engage with the specific needs of their local area.<sup>26</sup>

A summary of our framework for understanding these channels is shown below. This was developed through our evidence review and tested and refined with the Advisory Group for this research. These channels of impact are all supported by high quality evidence of the transmission mechanisms to the outcomes, having been developed through our evidence review and refined with the Advisory Group for this research. A more detailed framework is provided in ANNEX A.

**Figure 2 A framework for social infrastructure investment outcomes**



Source: Frontier Economics

There are three key channels through which social infrastructure contributes to local outcomes:

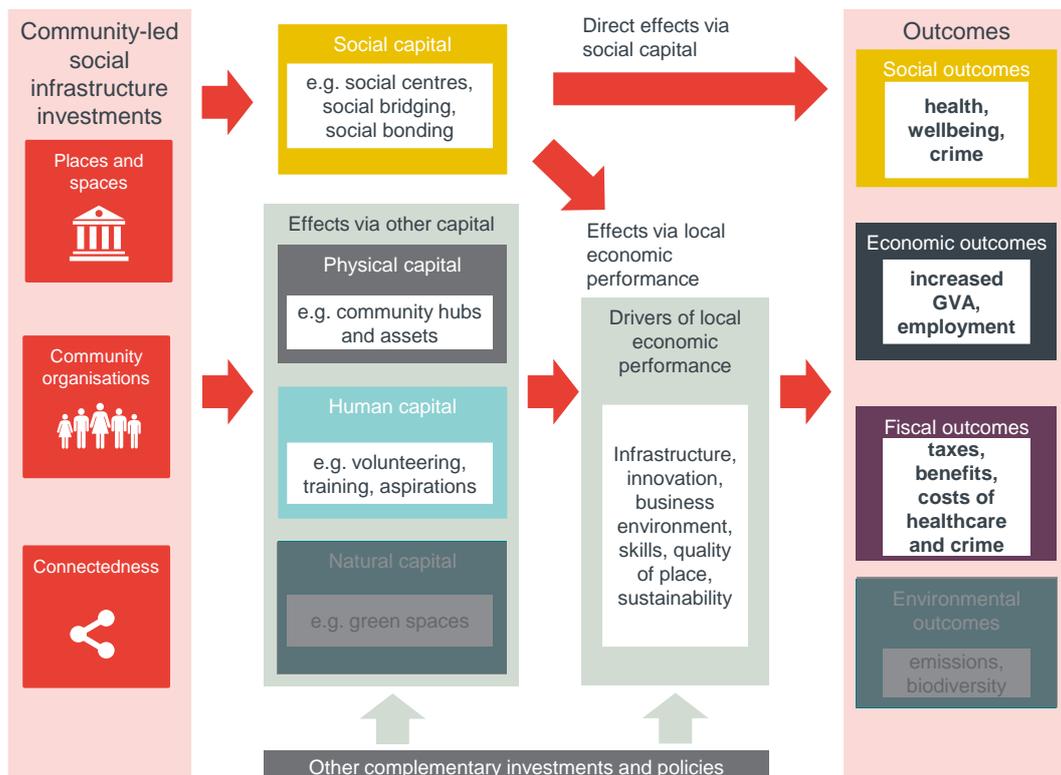
<sup>26</sup> CCHPR (2019) Cambridge Centre for Housing and Planning Research, Cambridge University, 'Achieving local economic change: What Works?' G Burgess, K Karampour, K Muir and P Tyler

- **Directly enhancing social capital:** investments that support social centres or deepen and expand connections across communities can contribute directly to social outcomes;
- **Through supporting broader types of capital:** social infrastructure investments can enhance broader physical capital, human capital and natural capital; and
- **Through supporting the drivers of local economic performance:** social infrastructure investments can also support the broader drivers of local growth.

We discuss these outcome channels in turn below.<sup>27</sup> Each channel is supported by a breadth of evidence identified in our evidence review. We provide selected illustrations below with details of further evidence included in ANNEX B and the full list in ANNEX C.

For the return on investment analysis in Section 4, we were not able to quantify all of these channels and outcomes. Our monetisation of the costs and benefits focused on investments in human and physical capital, with cultural spending affecting social capital, and the effects on outcomes through local economic performance drivers. This is set out in the figure below, but it does not imply that all parts of a channel and outcome are monetised. For instance, we may not be capturing all the investments in human capital which affect employment.

**Figure 3 Channels and outcomes monetised in our framework**



Source: Frontier Economics

<sup>27</sup> The outcome channels form the basis of the ‘theory of change’ for social infrastructure investment; that is, the logical chain of cause and effect from the investment (see HM Treasury (2020), ‘The Green Book: Central Government Guidance on Appraisal and Evaluation’). We focus on key outcome channels to provide an overview of the expected change mechanisms and the underpinning evidence for social infrastructure, while recognising that the detailed theory of change would be specific to individual community-led investments.

## Social capital

Social capital, as articulated by the OECD,<sup>28</sup> relates to the ‘links, shared values and understandings in society that enable individuals and groups to trust each other and so work together’. More specifically, bonding social capital relates to closed networks that link groups of similar people, while bridging social capital refers to open networks that link groups of different people.<sup>29</sup>

Investing in social infrastructure is a way of directly enhancing these two types of social capital. By definition, social infrastructure investments are those that help to create a collaborative environment by bringing together different members of society. For example, in the UK there are over 6,000 community-owned assets, such as community hubs, halls or centres, which support an estimated 151,000 net additional volunteer hours per week, enhancing the wellbeing of both volunteers and the communities they support.<sup>30</sup>

The link between social infrastructure investments and social capital is well established in the literature. For example, following a review of 51 studies, What Works Wellbeing found evidence that both community hubs and green and blue space interventions enhance social cohesion, social interaction and bonding and bridging social capital.<sup>31</sup> It also found that these spaces may be especially valuable for marginalised groups of people.

The Heritage Fund<sup>32</sup> also found a wide range of evidence supporting the argument that parks and green spaces can create opportunities for social interaction, inclusion and cohesion – factors which are highly linked with social capital. For example, social interactions in urban green spaces have been found to be helpful for young people to make friends across different cultures,<sup>33</sup> providing opportunities for people from different ethnic groups to mingle<sup>34</sup> and thus promoting bridging social capital.

Some types of social capital are positively associated with economic growth. For example, a recent study empirically established that bridging social capital is associated with higher levels of regional economic growth. It also found that bridging social capital can, to some extent, replace formal education in driving local economic growth.<sup>35</sup>

Another study found that social trust, which is deeply related to social capital, is positively related to social enterprises’ employment growth, revenue growth and social impact development. It concluded that social enterprises do better in more prosperous areas, because they have more prosperous markets and higher levels

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<sup>28</sup> <https://www.oecd.org/insights/37966934.pdf>

<sup>29</sup> Putnam RD (2000), *Bowling alone: America’s declining social capital*. New York, NY: Springer.

<sup>30</sup> See Power to Change (2019), ‘Our assets, our future: the economics, outcomes and sustainability of assets in community ownership’

<sup>31</sup> What Works Wellbeing (2018), ‘Places, spaces, people and wellbeing: full review’

<sup>32</sup> Heritage Fund (2019), ‘Space to thrive – A rapid evidence review of the benefits of parks and green spaces for people and communities’

<sup>33</sup> Seeland et al. (2009), ‘Making friends in Zurich’s urban forests and parks: The role of public green space for social inclusion of youths from different cultures’

<sup>34</sup> Peters et al. (2010), ‘Social interactions in urban parks: stimulating social cohesion’

<sup>35</sup> Muringani, Fitjar and Rodriguez-Pose (2021), ‘Social capital and economic growth in the regions of Europe’

of social capital. In these areas people have stronger social networks and less fears for neighbourhood safety.<sup>36</sup>

### SOCIAL CAPITAL LINKS WITH GROWTH: AN EMPIRICAL STUDY

Research conducted by Muringani, Fitjar and Rodriguez-Pose (2020) found bridging social capital to be associated with higher levels of regional economic growth.

The authors addressed how bonding and bridging social capital affect regional economic growth (measured by gross domestic product per capita) by using data from 190 regions in 21 EU countries, covering eight waves of the European Social Survey between 2002 and 2016.

Using a robust econometric approach, the authors found that **bridging social capital has a positive association with regional economic growth**. They concluded that policy-makers should focus mainly on promoting bridging social capital (as opposed to bonding social capital), bringing together diverse groups, as a way to achieve higher levels of development. The evidence on bonding social capital is more mixed.

This can be a **particularly effective approach in left-behind areas** where there are lower levels of formal education, as bridging social capital is found to be more effective in promoting growth in low-skilled regions.

### Physical, human and natural capital

Social infrastructure investment can influence the stock of physical, human and natural capital. It can therefore complement conventional policy interventions that often seek to support these broader types of capital.

For example, community training initiatives can help people to develop new skills and look for employment opportunities (human capital).<sup>37</sup> Similarly, investing in community hubs is a way of increasing the physical capital in a local area, and green space investments increase the stock of natural capital.

These investments in turn support social, economic, fiscal and environmental outcomes through a variety of drivers (see Figure 2 ). One example is the positive impact that green spaces can have on physical and mental health, which is widely documented in the literature. The Heritage Fund reviewed 495 empirical studies which studied this relationship and found conclusive evidence that access to parks and green spaces has a positive influence on physical health and mental wellbeing.<sup>38</sup> It found various channels through which green spaces can have an impact, namely:

- **Health, mortality and morbidity.** For example, various studies show that having exposure to the natural environment during pregnancy is associated with increased birthweight, which is associated with better health

<sup>36</sup> Power to Change (2017), 'Neighbourhood economic models'

<sup>37</sup> For example, Centre for Regional Economic and Social Research, Sheffield Hallam University (2010), 'Evaluation of the South Yorkshire Social Infrastructure Programme'

<sup>38</sup> Heritage Fund (2019), 'Space to thrive – A rapid evidence review of the benefits of parks and green spaces for people and communities'

outcomes.<sup>39 40 41</sup> Other studies found lower levels of mortality in neighbourhoods with more green space, with the difference being most significant in respect of respiratory<sup>42</sup> and cardiovascular diseases.<sup>43</sup>

- **Physical activity and exercise.** Several studies found the presence of nearby green spaces to be associated with increased physical activity.<sup>44 45 46</sup> Obesity levels among children were also found to be lower in areas with more nearby green space.<sup>47</sup>
- **Wellbeing and stress relief.** For example, a cross-sectional study of four European cities found consistent links between time spent purposefully in green spaces and better levels of wellbeing and vitality.<sup>48</sup> Another study found that proximity to green spaces was associated with reduced anxiety and mood disorders.<sup>49</sup>
- **Life satisfaction.** Studies have found that living or moving to areas with more green spaces is linked with sustained improvements in mental health.<sup>50 51</sup> One study in Australia attempted to quantify this effect and found the impact of green space on life satisfaction to be equivalent to an implicit willingness-to-pay of 1,172 USD per household, for a 1 per cent increase in public green spaces.<sup>52</sup>

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<sup>39</sup> Dadvand et al. (2012), 'Surrounding greenness and pregnancy outcomes in four Spanish birth cohorts'

<sup>40</sup> Markevych et al. (2014), 'Surrounding greenness and birth weight: Results from the GINIplus and LISAPLUS birth cohorts in Munich'

<sup>41</sup> James et al. (2015), 'A review of the health benefits of greenness'

<sup>42</sup> Villeneuve et al. (2012), 'A cohort study relating urban green space with mortality in Ontario, Canada'

<sup>43</sup> Astell-Burt et al. (2014), 'Is neighborhood green space associated with a lower risk of type 2 diabetes? Evidence from 267,072 Australians'

<sup>44</sup> Coombes et al. (2010), 'The relationship of physical activity and overweight to objectively measured green space accessibility and use'

<sup>45</sup> Toftager et al. (2011), 'Distance to green space and physical activity: A Danish national representative survey'

<sup>46</sup> James et al. (2015), 'A review of the health benefits of greenness'

<sup>47</sup> Dadvand et al. (2014), 'Risks and benefits of green spaces for children: A cross-sectional study of associations with sedentary behavior, obesity, asthma, and allergy'

<sup>48</sup> Berg et al. (2016), 'Visiting green space is associated with mental health and vitality: A cross-sectional study in four European cities'

<sup>49</sup> Nutsford, Pearson and Kingham (2013), 'An ecological study investigating the association between access to urban green space and mental health'

<sup>50</sup> White et al. (2013), 'Would you be happier living in a greener urban area? A fixed-effects analysis of panel data.'

<sup>51</sup> Alcock et al. (2014), 'Longitudinal effects on mental health of moving to greener and less green urban areas'

<sup>52</sup> Ambrey and Fleming (2014), 'Public greenspace and life satisfaction in urban Australia'

## CAPITAL INVESTMENT AS A DRIVER OF OUTCOMES: THE NEW DEAL FOR COMMUNITIES

The New Deal for Communities (NDC) Programme was a place-based regeneration programme led by the UK government to support some of England's most deprived areas. A total of £1.7 billion (constant 2007-08 prices) was invested over the period from 1999 to 2008 on a range of community initiatives which had a direct impact on the local stock of physical, natural and human capital.

- **Physical and natural capital:** The largest share of expenditure, 32% of the total budget, was devoted to improving the housing and physical environment of the areas; and
- **Human capital:** The remaining share of the budget was devoted to initiatives with a strong link to human capital: enhancing community capacity (18%), supporting education interventions (17%), tackling worklessness (12%), improving the health of locals (11%) and reducing crime rates (10%).

The programme evaluation found considerable positive change in the NDC areas for the place-related and people-related outcomes considered, narrowing the gaps with the rest of the country. The results were markedly positive in terms of **improvements to the mental wellbeing** of locals: a differences-in-differences analysis showed the SF36 mental health index of NDC areas to have increased by 7 percentage points in relation to similarly deprived comparator areas from 2002 to 2008.

The same analysis found that the NDC programme **increased the probability of people taking part in education or training** in the past year by 4 percentage points in relation to the comparison group and in the same time period.

### Complementary investments and drivers of local economic performance

In addition to directly enhancing the different types of capital described above, social infrastructure can influence other important drivers of local economic performance and complement other public investments and policy levers.

For example:

- Social infrastructure investment by the public sector can enhance the **local business environment**, for example by making community-owned assets available as office or business spaces with business-friendly conditions.<sup>53</sup> This can in turn attract private sector investment where it ordinarily would not due to low returns, ultimately driving employment and inducing multiplier effects in the economy. The lack of private sector investment can create a 'spiral of decline' where businesses leave, vacancies rise and unemployment rises, combining to make the area even less attractive to businesses investing and moving into the area.<sup>54</sup>

<sup>53</sup> See, for example, the 'Dovel Big Local' case study in Local Trust (2020), 'Big Local CED case studies'

<sup>54</sup> Social Investment Business (2020), 'Strong social infrastructure can level up left-behind places: here's how'

- More generally, enhancing connections across communities can facilitate the cross-fertilisation of ideas<sup>55</sup> that enhance **innovation** and local business opportunities. This in turn can lead to new employment opportunities,<sup>56</sup> resulting in better economic and wellbeing outcomes.

The broader drivers of local economic performance also influence the scale of opportunity from social infrastructure investment. For example, investments in community skills and employment training initiatives are likely to be more effective at resulting in improved employment opportunities in areas that are well connected to large centres of employment.

### SKILLS AS A DRIVER OF LOCAL GROWTH: THE SYSIP CASE STUDY

The **South Yorkshire Social Infrastructure Programme (SYSIP)** was a local regeneration programme which aimed to increase the sustainability of the voluntary and community sector in South Yorkshire by providing support to infrastructure organisations. A total of £21.4 million of funding was granted between 2006 and 2009.

An important part of the programme consisted of **skills development**. Over the programme's duration, a total of 6,961 persons were assisted in their skills development. This was mainly achieved through the group Academy for Community Leadership and community learning initiatives delivered by a local project (Sheffield Community Action Plans project).

Translating this figure into job creation and salary increases, the programme's evaluation report estimated a **gross value added (GVA) increase** resulting from the development of skills of between £8.3 million and £13.9 million.

It is worth noting that skills development was only one of several components of the programme, which was estimated to deliver total economic benefits of between £21.4 million and £33.7 million of GVA.

### Outcomes

Our framework identifies four types of outcomes that can result from social infrastructure investments:

- Social outcomes – these refer to wider societal benefits and include the physical and mental health of community residents, their general wellbeing, civic engagement and levels of crime within the community;
- Economic outcomes – these refer to employment and unemployment rates, the average income and income distribution in a community, and productivity levels;
- Fiscal outcomes – these refer to the effects on government budgets and spending and include the level of tax collected from a community, spending on benefits and costs of providing local services; and

<sup>55</sup> See, for example, <https://ourworldindata.org/social-networks-innovation-and-productivity>

<sup>56</sup> For example, Power to Change (2017), 'Neighbourhood economic models'

- Environmental outcomes – these refer to environmental effects, such as a community’s biodiversity and its level of greenhouse gas emissions.

The outcomes are not standalone. There are links between the different outcomes which can reinforce each other. A reduction in unemployment is, for instance, an economic outcome. However, a reduction in unemployment reduces the number of recipients of unemployment benefits, and thus also affects fiscal outcomes. Moreover, being in employment is associated with better health and wellbeing, in turn affecting societal outcomes. Improved health within a community reduces the costs of local health services, which reinforces the effect on fiscal outcomes.<sup>57</sup>

**The effectiveness of investments in social infrastructure is, to some extent, determined by local conditions.** For instance, an important factor is the existing level of human capital in a community. The evidence suggests that human capital and bridging social capital act as substitutes for economic growth in a community. On average, communities with lower levels of human capital experience higher levels of economic growth following an increase in bridging social capital. This suggests that social infrastructure investments may be particularly effective in achieving economic growth when undertaken in low-skilled communities.<sup>58</sup>

Community-led investment operates at the community level and is led by the community. Priorities for the community are agreed by the people who live within the community and who organise and carry out the projects to achieve these priorities themselves. The emphasis of community-led investment on local residents taking and carrying out key decisions makes it an effective way of achieving the most relevant outcomes for the community.<sup>59 60</sup>

Evidence on the scale of these outcomes is outlined further in Section 4.

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<sup>57</sup> See, for example, Department for Digital, Culture, Media & Sport (2018), ‘Evaluation of the economic impact and public value of the Superfast Broadband Programme’

<sup>58</sup> Muringani, Fitjar, and Rodriguez-Pose (2021), ‘Social capital and economic growth in the regions of Europe’

<sup>59</sup> Local Trust (2020), ‘Rapid research COVID-19 – Community responses to COVID-19: Towards community-led infrastructure’

<sup>60</sup> Local Trust (2020), ‘Rapid research COVID-19 – Community responses to COVID-19: The role and contribution of community-led infrastructure’

### 3 THE SIZE AND NATURE OF GAPS IN SOCIAL INFRASTRUCTURE INVESTMENT IN LEFT-BEHIND AREAS

Building on analysis by Local Trust and Oxford Consultants for Social Improvement (OCSI),<sup>61</sup> we find that the gap in social infrastructure between left-behind areas and the national average is significant, and this is important because our framework identifies links from this to differences in social and economic outcomes. Closing the gap in social infrastructure between left-behind areas and the national average has the potential to lead to improvements in outcomes, such as increasing skills and employment opportunities. This section sets out the conditions faced by left-behind areas and the nature and size of the gaps that investment in social infrastructure could seek to close.

We quantify the potential returns on investment in social infrastructure in areas with similar characteristics to left-behind areas in Section 4. These investments could go *towards* closing the gaps identified in this section.

#### 3.1 There are differences in social infrastructure across left-behind areas

There are significant differences in levels of social infrastructure among local areas. Recent research undertaken by OCSI for Local Trust highlighted these disparities using a Community Needs Index measuring social infrastructure needs in local areas.<sup>62</sup> This explores social infrastructure differences across three domains: civic assets, engaged communities and connectedness.

- **Civic assets** measures the presence and density of physical community places and spaces across the area.
- **Connectedness** measures the connectivity to essential services, digital infrastructure, the extent of isolation and the strength of the local job market.
- **Engaged Community** measures the extent of third sector civic and community activity and any barriers to participation and engagement.

The Community Needs Index aligns with our definition of social infrastructure as covering places and spaces, community organisations and connectedness. The index is slightly broader than our definition as it includes some of the local conditions and enabling elements for successful social infrastructure investment, such as job density. These domains cover a variety of indicators, as set out in the following table.

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<sup>61</sup> Local Trust and OCSI (2019), 'Left behind? Understanding communities on the edge', <https://localtrust.org.uk/insights/research/left-behind-understanding-communities-on-the-edge/>

<sup>62</sup> OCSI (2019), 'Left behind? Understanding communities on the edge'

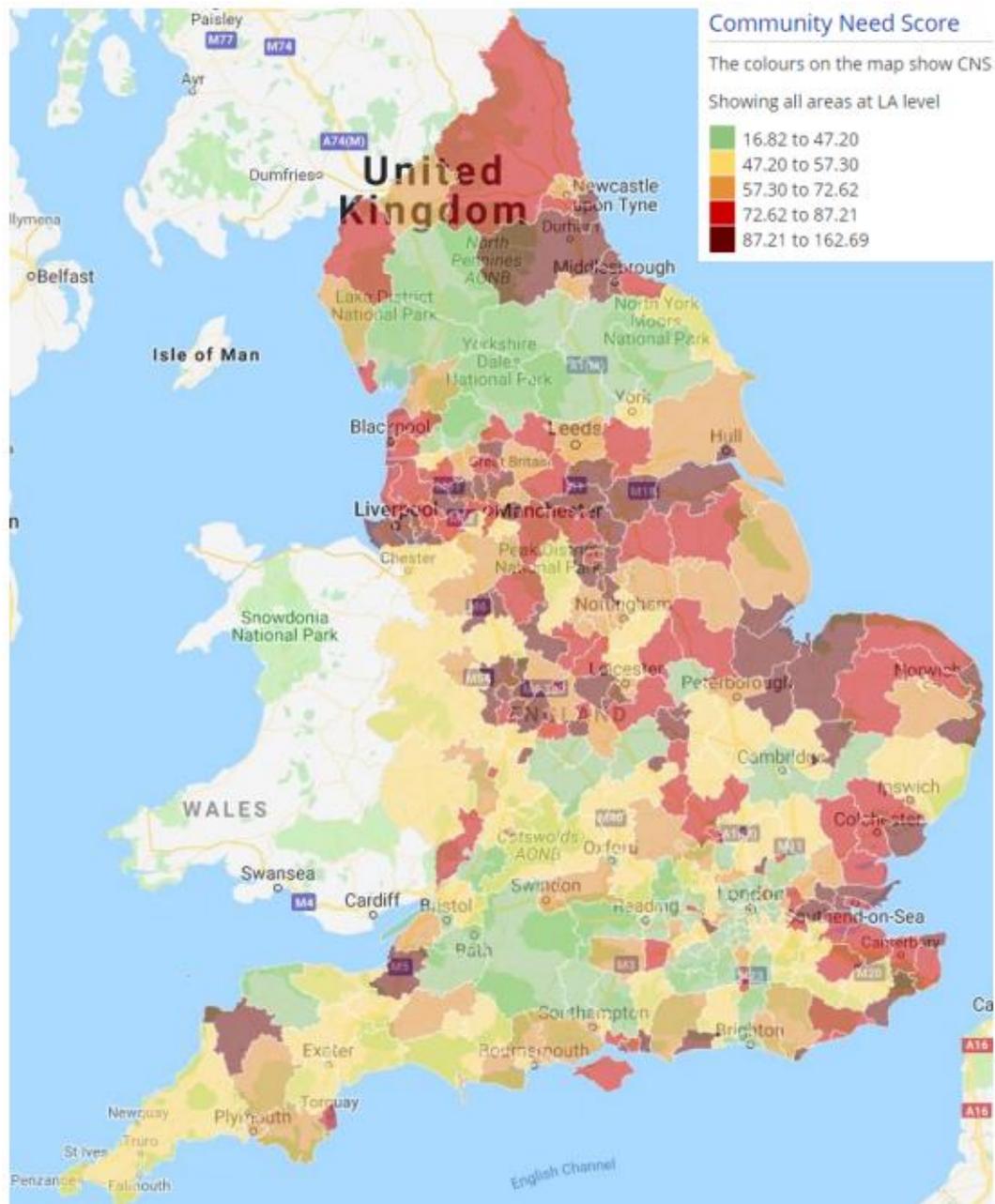
**Figure 4 Indicators in the three domains for the Community Needs Index**

<b>Civic Assets</b>	<b>Connectedness</b>	<b>Engaged Community</b>
Density of community space assets	Job density in the travel-to-work area	Voter turnout in local elections
Density of education assets	Travel time to key services by public transport/walking	Registered charities per head
Density of sport and leisure assets	People living alone	Big Lottery funding per head
Density of cultural assets	Households with no car	Grand funding per head from major grant funders
Green spaces	Broadband speeds	SME lending by banks
		Arts Council funding
		Self-reported measures of community and civic participation
		Strength of local social relationships
		Leisure and cultural participation a) culture and heritage participation
		Leisure and cultural participation b) participation in sport

Source: Local Trust (2019), 'Left behind? Understanding communities on the edge'

The analysis by Local Trust and OCSI identified community needs for local areas. This is shown in the following map, where a higher number indicates a higher community needs score and therefore a lack of social infrastructure.

Figure 5 Local authorities ranked by 2019 Community Needs Score



Source: Local Trust and OCSI, July 2019

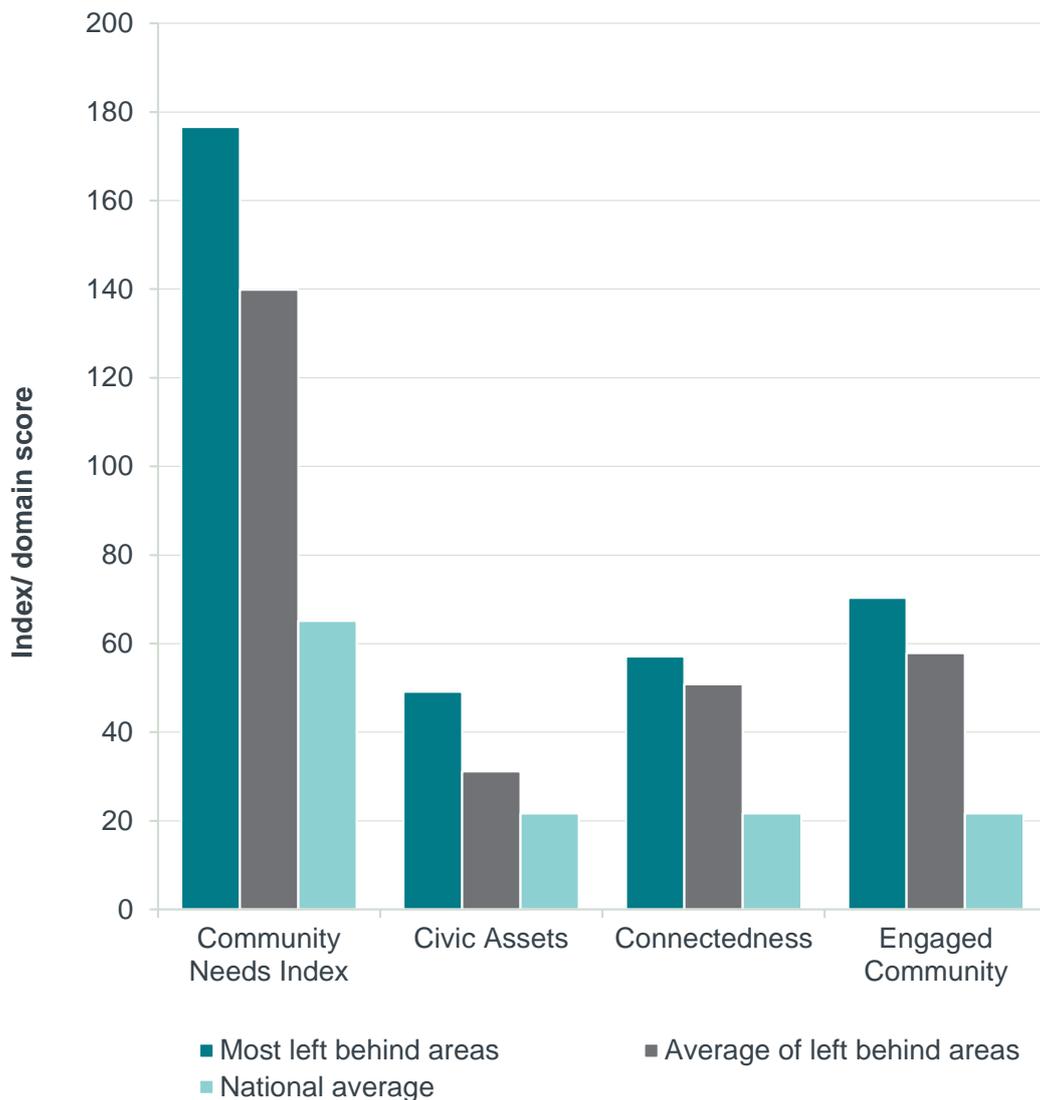
Note: <https://localtrust.org.uk/wp-content/uploads/2020/07/Left-Behind-Areas-IMD-2019-REVISED-SLIDE-DECK-with-revised-unemployment-slide-Read-Only-copy.pdf>

Local Trust defines left-behind areas as wards with a community needs score in the top 10% of all areas which are also within the top 10% of deprived areas, as defined by the Indices of Multiple deprivation.

Our analysis of this data shows that the gap between left-behind areas and the national average is significant: **the 20% most left-behind areas have community**

needs that are almost three times as high as national averages.<sup>63</sup> These areas also have community needs that are approximately 25% greater than the average among left-behind areas. The **greatest differences are in levels of community engagement**, suggesting that **social infrastructure investments targeting this aspect of social infrastructure may be especially important**. This is set out in the following figure.

**Figure 6** Community Needs Index and underlying domains for left-behind areas and the national average



Source: Frontier analysis of OCSI data

<sup>63</sup> Left-behind areas are defined as those areas nationally that are among both the 10% most deprived and the 10% with highest community needs. This analysis uses data from OCSI (2019). Least social infrastructure is defined through the Community Needs Index.

## 3.2 Differences in social infrastructure are associated with different economic and social outcomes

Building on recent OCSI analysis,<sup>64</sup> we combined the Community Needs Index with other secondary data sets<sup>65</sup> for those outcomes within our framework where we were able to estimate monetised benefits (in Section 4):

- health and wellbeing;
- skills and employment; and
- crime.

The intention of this analysis was to identify the size and nature of the gaps in these areas. We set out the estimated returns from social infrastructure investment in these areas in Section 4.

This evidence suggests significant gaps in skills, employment opportunities, physical and mental health, and crime outcomes in left-behind areas.

### Health and wellbeing outcomes

- Life expectancy is **lower for men by around four years and for women by around three years** in left-behind areas compared to the national average. Life expectancy is similar compared to other deprived areas.<sup>66</sup>
- Left-behind areas have almost one in four people (**24%**) **with a limiting long-term illness or chronic disability**. This is higher than other deprived areas (21%) and **6.5% higher than the national average (18%)**.<sup>67</sup>
- The percentage of **people with depression is 2% higher in left-behind areas (12%) compared to the national average (10%)**, and 1% higher than other deprived areas (11%).<sup>68</sup>

### Skills and employment outcomes

- **On average, left-behind areas have over 13% more working-age people without qualifications** than the national average, and 3% more than other deprived areas.<sup>69</sup>
- Left-behind areas also have **populations where fewer working-age people have NVQ4 or above**: 15% fewer than the national average (less than half of the national average proportion) and 3% fewer than other deprived areas.<sup>70</sup>

<sup>64</sup> NOMIS Annual Population Survey 2019

<sup>65</sup> This includes Local Health data, NOMIS data, Department for Education, Department for Transport and ONS datasets.

<sup>66</sup> OCSI (2020), 'Left Behind Areas 2020 – Interim Set: Summary Dataset' using ONS data

<sup>67</sup> OCSI (2020), 'Left Behind Areas 2020 – Interim Set: Summary Dataset' using 2011 Census data

<sup>68</sup> OCSI (2020), 'Left Behind Areas 2020 – Interim Set: Summary Dataset' using data from GP registers 2017/18

<sup>69</sup> OCSI (2020), 'Left Behind Areas 2020 – Interim Set: Summary Dataset' using 2011 Census data

<sup>70</sup> OCSI (2020), 'Left Behind Areas 2020 – Interim Set: Summary Dataset' using 2011 Census data

- There is also a **higher proportion of economically inactive people who want a job in left-behind areas** compared to the national average, and the proportion wanting a job is highest in the most left-behind areas.<sup>71</sup>

### Crime outcomes

- Left-behind areas have higher rates of crime (92 per 1,000) compared to the national average (83 per 1,000).<sup>72</sup>
  - Compared to other deprived areas, left-behind areas have more criminal damage but less violent crime and anti-social behaviour. OCSI believes this is linked to left-behind areas often being located in more peripheral areas away from urban centres and nightlife.<sup>73</sup>

## 3.3 There is a significant gap to be closed in left-behind areas

**Our analysis suggests there is a substantial gap in left-behind areas which social infrastructure investment could play an important role in closing.**

Section 4 quantifies the returns that a bundle of social infrastructure investments in left-behind areas could achieve, according to previous robust evidence. Our analysis here suggests that the size of the opportunity for investment in left-behind areas is large. If outcomes in left-behind areas could be improved to the national average, our analysis finds that, for example.<sup>74</sup>

- Improving **unemployment** rates from the average of the left-behind areas to the national average would reduce unemployment in these areas from 5.5% to 4.2%, a fall of almost one quarter;
- Improving **life satisfaction** in the average of the left-behind areas to national averages would increase life satisfaction in these areas from 7.58 to 7.71 (score out of 10); and
- Bringing **crime rates** in the average of the left-behind areas in line with the national average would reduce crime in these areas by around nine incidents for every 1,000 people, from 92 to 83, a fall of 10%.

While social infrastructure investment alone may not be able to close all of the identified gaps, there is strong evidence of links between social infrastructure and improvements in employment and wellbeing and reductions in crime, suggesting this is likely to be an important part of the answer.

<sup>71</sup> OCSI (2020), 'Left behind areas 2020 – interim set: Summary dataset' using 2011 Census data

<sup>72</sup> Community Safety Partnerships: recorded crime rate for headline offences for year ending March 2020

<sup>73</sup> OCSI (2020), 'Left behind areas 2020 – interim set: Summary dataset' using police data

<sup>74</sup> This analysis compares the 20% of left-behind areas with the greatest community need, as defined by the OCSI Community Needs Index, against national averages.

## 4 THE RETURNS ON INVESTMENT IN SOCIAL INFRASTRUCTURE IN LEFT-BEHIND AREAS

The previous sections set out the relationships between social infrastructure and outcomes, and the size of the gap between left-behind areas and the national average. This section uses evidence from the outcomes of previous investments in social infrastructure in areas with similar characteristics to left-behind areas. We only include evidence that meets a high bar of robustness.

Our return on investment analysis is based on what returns an illustrative £1 million in a basket of community-led social infrastructure investments in left-behind areas could achieve over ten years. Because of our robust approach to what evidence has been included, these figures should be seen as a minimum possible return: in reality, the return could be higher.

### A £1 MILLION INVESTMENT IN SOCIAL INFRASTRUCTURE IN A LEFT-BEHIND AREA WOULD BE EXPECTED TO DELIVER BENEFITS OVER TEN YEARS OF:

#### £2 million economic and social benefits:



#### £1.2 million fiscal benefits:



**FURTHER BENEFITS: NON-MONETISED**

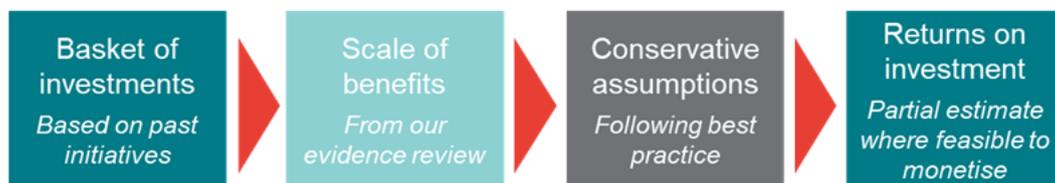
There are also important benefits that are not included in the monetised estimates above due to limitations in the quantitative evidence, for example: improved **social cohesion**, **civic engagement**, **reduced loneliness** and **environmental benefits**.

These non-monetised benefits include findings that an investment in the ‘**quality of place**’ for a deprived neighbourhood could **increase the percentage improvement in the last two years from place-based outcomes (such as community scores) relative to the national average by 4.1%**. And an American study found that people living in suburbs with **high levels of social infrastructure were 23% less likely to indicate they were experiencing social isolation** than those living in suburbs with low levels of social infrastructure.

**4.1 Selection of outcomes for the return on investment analysis**

Using the evidence from our review, we estimate the potential scale of outcomes that £1 million of social infrastructure investment could achieve, on average, in a left-behind area. This is consistent with the proposed approach of the Community Wealth Fund. Our method is summarised in the figure below.

**Figure 7 Approach to return on investment analysis**



Source: Frontier Economics

**Basket of investments**

We identify a plausible ‘basket’ of investments, as shown in the table to the right. This is intended to give an illustration of broadly typical investment types, based on investments in initiatives such as Big Local, and for which it is feasible to estimate monetised returns.

This is not intended to be exhaustive and, in practice, investments will be tailored by a local community to their identified needs.

**Basket of investments**

**£1 million invested in:**

- Community assets
- Community volunteering
- Youth services
- Employment and skills training
- Sports groups
- Cultural groups
- Supporting troubled families

Source: Frontier Economics

## Scale of benefits

We then identify robust estimates from our evidence review to quantify the returns on investment. This is a partial analysis as not all outcomes can be robustly monetised from the evidence identified. Our evidence review was focused on finding existing evidence where investments in social infrastructure were in areas with similar characteristics to left-behind areas.

## EVIDENCE SELECTION

We took a conservative approach to selecting evidence from the wide range of reports assessed in our evidence review. This selection involved:

- Focussing only on those outcomes with a clear causal link from social infrastructure investment in theory, consistent with the framework we outlined in Figure 2 in Section 2.2;
- Using evidence from robust evaluations or established research methods. We used the Maryland Scientific Methods Scale (SMS) to help identify robust analyses. The SMS is a five-point scale for evaluations to rate how robust they are. Wherever possible we selected evidence that was in line with level three of the scale: this is consistent with the *What Works Centre for Growth's* approach.<sup>75</sup> However, we also judged meta-analyses, such as BIS's analysis of additionality (details in ANNEX B), to be sufficiently robust for inclusion. Any other evidence included, such as the national evaluation of the Troubled Families programme (details in ANNEX B), was deemed to either be consistent with conservative assumptions or we applied conservative assumptions when using it in our calculations.
- In practice, this means the evaluations we used all give consideration to the causality of the outcomes estimated, either through their research methods (such as econometric approaches) or through conservative assumptions on the proportion of outcomes attributable to the intervention.
- Wherever possible, we use evidence that is specific to the context of left-behind areas, such as from past interventions in areas with similar characteristics. This means that the returns on investment are appropriate to consider as possible returns on investment in social infrastructure in left-behind areas.

## Conservative assumptions

We then make conservative assumptions to apply the estimates from the literature review to social infrastructure investments, aligning wherever possible with the conditions in left-behind areas. These assumptions include factors such as the 'additionality' of the investments relative to what could otherwise have been achieved, based on estimates from our evidence review and government guidelines. We also make assumptions on the leveraging of match-funding opportunities that increase the returns on public investment, using conservative

<sup>75</sup> <https://whatworksgrowth.org/public/files/Scoring-Guide.pdf>

estimates from similar past investments.<sup>76</sup> Assumptions are also made on the likely lifetime of the benefits, with most benefits conservatively assumed not to go beyond a ten-year lifespan of investment.

As part of this, we convert the actual costs and benefits from various investments into what the proportional benefits would have been if the investment was £1 million. Previous programmes from which evidence is drawn made large investments, with some programme costs running into billions. Our estimates implicitly assume that the outcomes are scalable with the amount of investment. The extent to which scalability may be possible for the Community Wealth Fund or similar initiatives is not a specific focus of our analysis given the limitations of current evidence to explore this aspect.

## 4.2 The outcomes of the return on investment analysis

Our analysis estimates the benefits over a ten-year period.<sup>77</sup> Without knowing the exact profile of when the investment costs are incurred and when the benefits start to be realised, we are not able to provide further detail on the timing of these outcomes.

### Fiscal outcomes

Following this approach, **we estimate a £1 million investment could deliver returns to the Exchequer of £1.2 million.**

These returns result from impacts on employment taxes, benefits and costs of local services. Returns in employment taxes and benefits are estimated at £0.5 million as a result of supporting unemployed people into work; these returns are 'cashable' as they provide a direct saving to the Exchequer.<sup>78</sup>

Returns to healthcare services are estimated at £0.6 million as a result of better health outcomes, supported through increased employment and increased physical activities.<sup>79</sup> The remaining £0.1 million of returns are from reductions in the cost of local services associated with adult and juvenile offending and children in care.<sup>80</sup> These returns to local services

  **£1.2 million in fiscal returns**

On average over ten years from a £1 million investment in social infrastructure

<sup>76</sup> Match funding of 16% is assumed, consisting of both financial and in-kind contributions. This is a conservative estimate from past Local Trust research, [https://localtrust.org.uk/wp-content/uploads/2014/05/local\\_trust\\_getting\\_started\\_funding\\_summary.pdf](https://localtrust.org.uk/wp-content/uploads/2014/05/local_trust_getting_started_funding_summary.pdf)

<sup>77</sup> Where the existing evidence does not relate to a 10-year period, we assume that it can be converted into this timeline and we use a net present value calculation to present the findings. We note that some Big Local investments, which the illustrative basket of £1 million is broadly based on, are over 15 years.

<sup>78</sup> This estimate uses evidence from the Department for Work and Pensions, published in the Greater Manchester CBA Model, <https://greatermanchester-ca.gov.uk/what-we-do/research/research-cost-benefit-analysis/>

<sup>79</sup> These estimates use evidence from the Department for Work and Pensions, published in the Greater Manchester CBA Model; and the Sport Industry Research Centre (SIRC) at Sheffield Hallam University for Sport England 'Social Return on Investment of Sport and Physical Activity in England'

<sup>80</sup> This estimate uses evidence from the Department for Housing, Community and Local Government, 'National evaluation of the Troubled Families Programme 2015 to 2020: evaluation overview policy report'

are mostly ‘non-cashable’ because, while they reduce pressures on local services, this does not necessarily result in a direct cash saving.

### Economic and social outcomes

We estimate a further **£2 million of economic and social benefits (with a large range of between £1.8 million and £2.3 million)**.<sup>81 82</sup> These benefits consist of:

- £0.7 million of benefits from increased employment opportunities through those directly employed in community assets, those receiving employment and skills training, youth employability training and any indirect employment the investment in employment opportunities enables;<sup>83 84</sup>
- £0.7 million health and wellbeing benefits as a result of volunteering and participation in sports and physical activities;<sup>85</sup>
- £0.5 million direct contribution to the local economy through GVA and expenditure on local goods and services; and<sup>86</sup>
- £0.1 million of public value benefits associated with reductions in adult and youth offending.<sup>87</sup>



**£2 million in economic and social returns**

On average over ten years from a £1 million investment in social infrastructure

## 4.3 Non-monetised outcomes

There are also **important economic, social and environmental outcomes not included in these estimates**. There is also evidence that **community-led investments** can be particularly effective at engaging communities with social infrastructure investments, which may further enhance the scale of outcomes

<sup>81</sup> We use a wellbeing benefit associated with a change in outcome e.g. from unemployment to employment. This is an area with ongoing research and guidance under development by What Works Wellbeing among others.

<sup>82</sup> The range of £1.8 million to £2.3 million results from varying a number of key assumptions such as varying the benefit to cost ratio from the South Yorkshire Infrastructure Investment Programme evaluation; the range of 40%-60% of the new jobs generated would go to people who would otherwise have been unemployed; the Department for Business, Innovation and Skills range of 41%-61% for the additionality impacts.

<sup>83</sup> This estimate uses evidence from: Power to Change (2019), ‘Our assets, our future: the economics, outcomes and sustainability of assets in community ownership’; Amion Consulting (2015), ‘OnSide Youth Zones: Defining the impact of a Youth Zone’; and Centre for Regional Economic and Social Research, Sheffield Hallam University (2010), ‘Evaluation of the South Yorkshire Social Infrastructure Programme’

<sup>84</sup> Local employment effects are included within the analysis consistent with HM Treasury Green Book appraisal guidance. This reflects that this employment is likely to be important for local economies, with our assumptions reflecting that many left-behind areas have high levels of unemployment relative to national averages. However, it is also possible some of this employment could involve displacement of roles from one area to another.

<sup>85</sup> This estimate uses evidence from Power to Change (2019), ‘Our assets, our future: the economics, outcomes and sustainability of assets in community ownership’; and the Sport Industry Research Centre (SIRC) at Sheffield Hallam University for Sport England ‘Social return on investment of sport and physical activity in England’

<sup>86</sup> This estimate uses evidence from Power to Change (2019), ‘Our assets, our future: the economics, outcomes and sustainability of assets in community ownership’

<sup>87</sup> This estimate uses evidence from the Department for Housing, Communities and Local Government, ‘National evaluation of the Troubled Families Programme 2015 to 2020: Evaluation overview policy report’

achieved.<sup>88</sup> These benefits are not included in the monetised estimates above due to limitations in the evidence available to reach a robust quantitative estimate, despite compelling qualitative evidence that these outcomes could be substantial. However, we draw on a selection of evidence that indicates the potential impacts and scale of such investments.

### Social cohesion, civic engagement and loneliness

For example, our evidence review identified a wide range of literature on the broader benefits of social capital in supporting **social cohesion, civic engagement** and **reduced loneliness** for isolated individuals or communities.<sup>89</sup> This includes an American study which found that people living in suburbs with **high levels of social infrastructure were 23% less likely to indicate they were experiencing social isolation** than those living in suburbs with low levels of social infrastructure.<sup>90</sup>

### Enhancing local green spaces

A number of community initiatives also deliver **environmental benefits, for example** by enhancing local green spaces.<sup>91</sup> This includes benefits such as reducing urban temperatures and improving air quality.<sup>92</sup>

As discussed earlier, the Heritage Fund evidence review<sup>93</sup> found that green spaces were associated with health and wellbeing outcomes. This includes the finding from an Australian study that a **1% increase in public green space increases life satisfaction by the monetary equivalent of 1,172 USD per household**. This is not included in our monetised outcomes.

### Wellbeing from participation in culture and sports

Analysis by Fujiwara et al. for the Department of Culture, Media and Sport in 2014 estimated the wellbeing impacts from participating in culture and sports. Updating the findings to current prices, the average monetary value per person participating in regular activities is £1,356.

However, without knowing the number of people involved in a Community Wealth Fund project, it is difficult to estimate the total wellbeing impact. If 50 people were to participate each year for ten years and if **the wellbeing values were constant over this time, the net present value of the benefits would be £0.58 million**.

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<sup>88</sup> CCHPR (2019) Cambridge Centre for Housing and Planning Research, Cambridge University, 'Achieving local economic change: What Works?' G Burgess, K Karampour, K Muir and P Tyler

<sup>89</sup> See, for example, What Works (2018), 'Places, spaces, people and wellbeing: full review'; and What Works (2020), 'A systematic review of the community wellbeing impact of community business'

<sup>90</sup> Cox and Street(2019), The importance of place: Neighborhood amenities as a source of social connection and trust, AEI

<sup>91</sup> See Cox and Street (2019), 'The importance of place: Neighbourhood amenities as a source of social connection and trust'

<sup>92</sup> See University of Leeds and United Bank of Carbon (2015), 'A brief guide to the benefits of urban green spaces'

<sup>93</sup> Heritage Fund (2019), 'Space to thrive – A rapid evidence review of the benefits of parks and green spaces for people and communities'

This is not included in our monetised outcomes due to uncertainty about how many people this could apply to.

### Improving the quality of place

The New Deal for Communities Programme final assessment looked at the impact of investment in deprived areas over the period from 2002 to 2008 and analysed place-related outcomes for crime, community and housing and the physical environment. Compared to national outcomes, it found an 18% improvement in deprived neighbourhoods that were invested in over the previous two years. When weighted to a £1 million investment with benefits over ten years, this is a **4.1% improvement relative to national outcomes**. This assumes that there is a cumulative effect per year from sustaining the intervention over time

## 5 AREAS FOR FURTHER RESEARCH

While this research shows that there is already an evidence base which can support the economic case for social infrastructure investment, there remain opportunities for more research and analysis to expand and strengthen this evidence. This section suggests where there are opportunities to further develop this evidence base.

### 5.1 There is already a strong evidence base for investment

This study brought together a wide range of papers across a fragmented and dispersed evidence base. The evidence reviewed for this research shows a substantive evidence base on the nature of economic and social outcomes that community-led social infrastructure can support. There is also evidence that allows quantification to be made for a number of these outcomes, as reflected in our analysis. These outcomes alone suggest potentially substantial fiscal, economic and social benefits from social infrastructure investments.

### 5.2 Opportunity to further develop the evidence base through continued monitoring and evaluation

As with almost any public investment, there are aspects of the evidence base that could be further strengthened. In particular, there are important outcomes for which it is difficult to make reliable quantitative estimates despite a strong theoretical basis or qualitative evidence suggesting that social infrastructure is impactful. It is therefore important that the findings of this analysis are seen in the context of the broader evidence base as a whole.

#### Areas that further research could investigate

Our findings suggest merit in future research to further increase understanding of the following areas:

- There are important outcomes from social infrastructure which it has not been possible to quantify and/or monetise in this analysis, but which our framework and the qualitative evidence suggest are important. These include benefits of social capital in supporting social cohesion, civic engagement, reducing loneliness for isolated individuals or communities, and environmental benefits from community initiatives. Further research would be valuable to better understand the scale of such outcomes, for example through further support for monitoring and evaluation of local social infrastructure investments.
- Local conditions can mean different types of social infrastructure may be more or less effective in different areas. Costs and benefits may also be distributed across different places as people travel or move between areas. Our analysis used evidence closely matched to left-behind areas wherever feasible, but there are also substantial differences among left-behind areas that will influence the effectiveness of individual investments. Further research on this

effectiveness in different conditions could help to support local communities in determining which social infrastructure investments may be most beneficial for their specific circumstances.

- The effectiveness of social infrastructure investments is also likely to be interrelated with the wider economic and policy environment through the links between social infrastructure and the broader drivers of growth shown in our framework. Research to further understand the associated policy interdependencies could be beneficial for informing both social and broader infrastructure investments. For instance, recent analysis of population growth and greenfield sites in Australia highlighted how access to social infrastructure can be estimated through granular spatial analysis, noting that social infrastructure is necessary for community wellbeing. The report suggests that this type of real-time spatial analysis can be used to identify where social infrastructure investments are needed to avoid poor outcomes associated with insufficient social infrastructure.<sup>94</sup>
- Our research reviewed over 100 reports but does not represent a comprehensive review of all available evidence and is necessarily focused on those reports most relevant to our research. There was also limited evidence available on the implications of the Covid-19 pandemic for social infrastructure at the time of our review. There would be merit in further systematic reviews of what is a growing but fragmented evidence base on social infrastructure investments to draw out insights for future policy and to guide ongoing research.

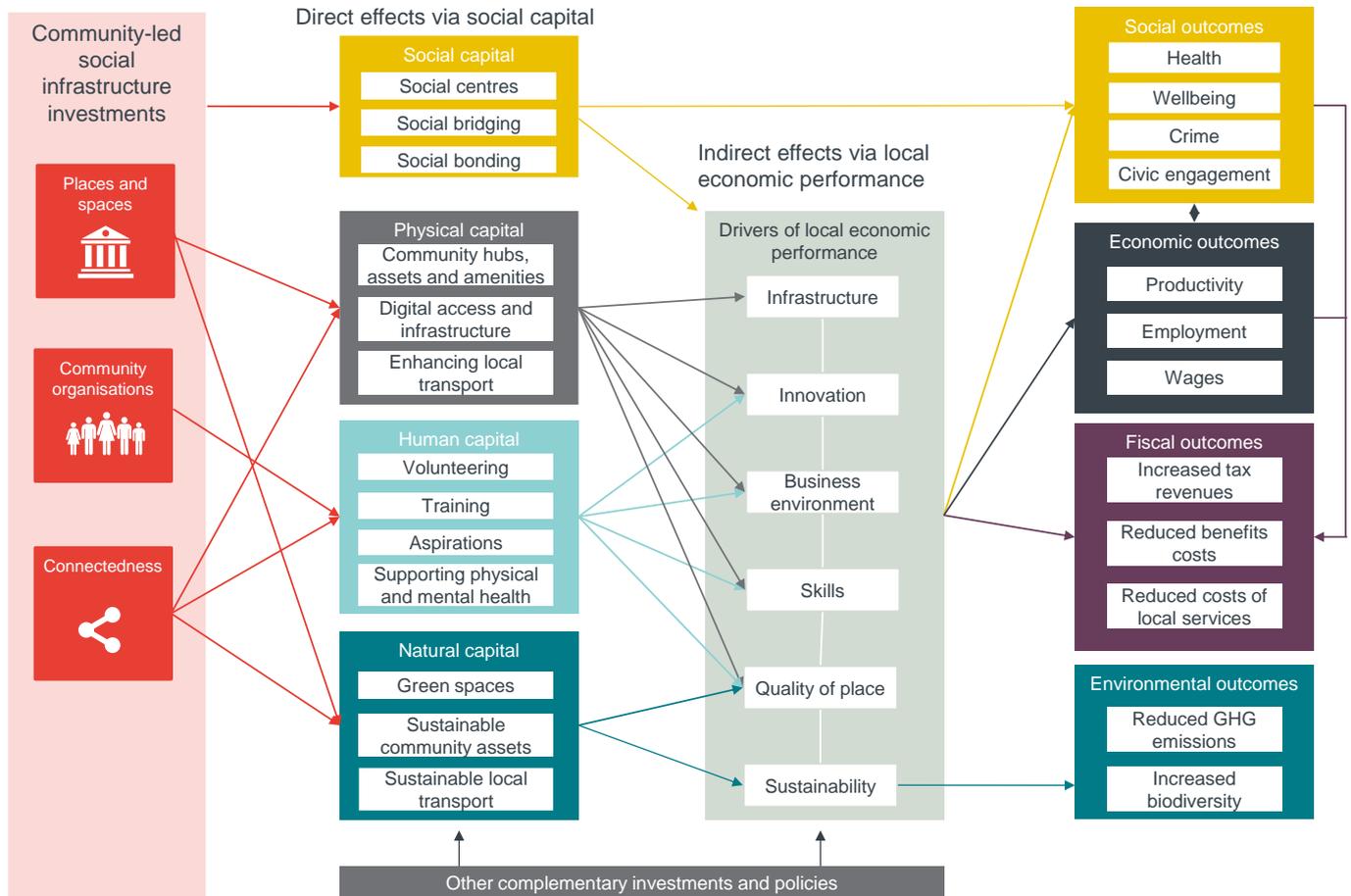
The Community Wealth Fund could present a perfect opportunity to further enrich the evidence base in these areas through more systematic monitoring and evaluation of social infrastructure investments, both for existing investment plans and integrated within the designs for a Community Wealth Fund. This could perhaps be in the context of a What Works Centre-style approach, specifically focused on the value and effectiveness of community-led interventions at a neighbourhood level.

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<sup>94</sup> Sarkar, S., Moylan, E., Wu, H., Shrivastava, R., Gurrán, N. and Levinson, D. (2021) New housing supply, population growth, and access to social infrastructure, AHURI Final Report No. 356, Australian Housing and Urban Research Institute Limited, Melbourne, <https://www.ahuri.edu.au/research/final-reports/356>, doi: [10.18408/ahuri73233](https://doi.org/10.18408/ahuri73233)

# ANNEX A FRAMEWORK

**Figure 8 A detailed framework for social infrastructure investment outcomes**



Source: Frontier Economics

## ANNEX B RAPID EVIDENCE ASSESSMENT SUMMARY FINDINGS

The literature reviewed for the rapid evidence assessment was collated from different sources. An initial list of relevant literature provided by Local Trust was supplemented with literature obtained from a wide range of searches on Google Scholar. The remaining literature came from recommendations from Advisory Group members.

All in all, this led to a literature list of 103 papers. Most of the literature was published in the past five years, with a geographical focus on the UK, EU and USA. A wide range of literature was reviewed, including academic papers, evaluations and reports.

The papers from the literature list were reviewed in two stages. Firstly, the papers were sifted to check whether they would contribute to the qualitative framework and/or provide quantitative estimates of impact. If the paper was deemed to be in scope and insightful, a detailed review was undertaken in the second stage. Out of the initial 103 papers, 55 were reviewed in detail.

The following summary table sets out selected key papers<sup>95</sup> used to inform our qualitative framework. We employed a broad rating system of 'good', 'moderate' and 'poor' in our assessment of these papers. Note that we did not include any 'poor' papers as a key pieces of evidence.<sup>96</sup> In principle, we considered papers that rely on quantitative evidence to be 'good' evidence and those that rely solely on qualitative evidence to be 'moderate' or 'poor' evidence, depending on the number of assumptions and variety of evidence used. Some quantitative papers rely on strong assumptions, in which case we considered those to be 'moderate' evidence instead. Finally, we also considered papers which rely on meta-analysis of multiple other papers to be 'good' evidence.

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<sup>95</sup> These papers reflect the references in the body of the report and demonstrate the types of evidence used to develop our framework. These sources also provide examples of evidence for the different channels of impact.

<sup>96</sup> The Maryland Scientific Methods Scale is applicable for statistical research.

**Figure 9 Summary table of key papers informing qualitative framework**

Author (year)	Name of paper	Brief description	Channel of impact evidenced
Power to Change (2019)	Our assets, our future: the economics, outcomes and sustainability of assets in community ownership	An economic assessment of the assets in the community ownership sector in England	Good quantitative evidence on connection between social infrastructure and physical capital, human capital, employment and wellbeing.
What Works Wellbeing (2018)	Places, spaces, people and wellbeing: full review	A systematic review of interventions to boost social relations through improvements in community infrastructure (places and spaces)	Good quantitative and qualitative evidence on connection between both community hubs and green and blue spaces, and social capital. We note it concludes that not all evidence reviewed is itself strong but as a body of evidence we view it as good quality.
Muringani, Fitjar and Rodriguez-Pose (2021)	Social capital and economic growth in the regions of Europe	Assessment of the impact of (bonding or bridging) social capital on economic growth	Good quantitative evidence on connection between social capital and local economic growth.
RSA Action and Research Centre (2015)	Community Capital: the value of connected communities	Research on benefits of connected communities on social, fiscal and economic benefits	Good qualitative and quantitative evidence on connection between social infrastructure and wellbeing, employment and health.
Centre for Regional Economic and Social Research, Sheffield Hallam University (2010)	Evaluation of the South Yorkshire Social Infrastructure Programme	Performance assessment of the South Yorkshire Social Infrastructure Programme (SYSIP)	Moderate quantitative evidence on connection between social infrastructure and human capital, skills and employment.
Local Trust (2020)	Big Local CED case studies	Case studies of social infrastructure investments	Moderate qualitative evidence on connection between social infrastructure and business environment.
Sport Industry Research Centre, Sheffield Hallam University (2020)	Social return on investment of sport and physical activity in England	Quantification of the financial, economic and social impact of sport and physical activity in England	Good quantitative evidence on connection between sports and social capital, skills, health, wellbeing and crime.
Social Investment Business (2020)	Strong social infrastructure can level up left-behind places: here's how	The value of social infrastructure in levelling up areas	Moderate qualitative evidence on connection between social infrastructure and business environment.
Power to Change (2017)	Neighbourhood economic models	The role of trust and social capital in supporting effective economic markets	Good quantitative evidence on connection between social capital and innovation.

Author (year)	Name of paper	Brief description	Channel of impact evidenced
OECD (2020)	Regional strategies for the social economy	Explores the links between strategies of the social economy and regional development	Good quantitative evidence on connection between social infrastructure and employment.
Heritage Fund (2019)	Space to thrive – A rapid evidence review of the benefits of parks and green spaces for people and communities	Evidence review of the benefits of parks and green spaces for people and communities	Good quantitative evidence on connection between green spaces and social capital, quality of place, health and wellbeing.
Centre for Regional Economic and Social Research Sheffield Hallam University (2010)	The New Deal for Communities Evaluation: Final report – Volume 7	Impact assessment of New Deal for Communities Programme	Good quantitative evidence on connection between social infrastructure and wellbeing.
Centre for progressive policy (2020)	Productivity knocks: Levelling up with social infrastructure investment	Evidence on economic and fiscal benefits of social infrastructure	Good quantitative evidence on connection between various local growth drivers and outcomes (e.g. skills and productivity; childcare and employment).

Source: Frontier Economics

The summary table below presents the papers used to inform our return on investment analysis, which we consider to have robust quantification evidence. We used the Maryland Scientific Methods Scale (SMS) to help identify robust analyses. Wherever possible we selected evidence that was in line with level three of the scale: this is consistent with the *What Works Centre for Growth's* approach.<sup>97</sup> However, we also judged meta-analyses, such as the Department for Housing, Community and Local Government analysis of additionality, to be sufficiently robust for inclusion. Any other evidence included, such as the national evaluation of the Troubled Families programme, was deemed to either be consistent with conservative assumptions or we applied conservative assumptions when using it in our calculations.

Note that there is some overlap between these papers and those listed in the previous table as a few papers provided evidence to both inform our qualitative framework and our monetisation of the illustrative investment.

<sup>97</sup> <https://whatworksgrowth.org/public/files/Scoring-Guide.pdf>

**Figure 10 Summary table of key papers informing return on investment analysis**

Author (year)	Name of paper	Brief description	Summary of method and key findings
Department for Work and Pensions (2019)	Greater Manchester CBA Model	Cost benefit analysis model that allows the value for money offered by different interventions to be considered	Cost benefit analysis providing a unit cost data base. Consistent with the Green Book financial case and enables the wider economic/public value case. This evidence underlies the fiscal benefits of jobs, including the fiscal health service benefits. The number of new jobs created comes from other sources including South Yorkshire Social Infrastructure Investment Programme evaluation. This is consistent with how Power to Change (2019) assessed the fiscal benefits from new jobs.
Sport Industry Research Centre at Sheffield Hallam University (2019)	Social return on investment of sport and physical activity in England	Evaluation of the social returns on investments (SROIs) of sport and physical activity in England	Methodology: Relying on the SROI framework, the authors measure and compute the ratio between 1) the social value of sport and physical activity, and 2) the cost of providing opportunities for engagement in these activities. They rely on data from the Department of Health and Social Care and other academic research on the relationship between physical activity and social outcomes. They make conservative assumptions, suggesting that their findings underestimate the true social value of sport and physical activity in England. Some social outcomes are excluded due to insufficient evidence. Key findings: For every £1 invested in sport and physical activity, authors estimate social returns of £3.28. A standard gross level of additionality of 51% was applied to our figures from the Department for Business, Innovation and Skills (2009) analysis.
Department for Housing, Community and Local Government (2019)	National evaluation of the Troubled Families Programme 2015 to 2020: Evaluation overview policy report	Evaluation of the economic and fiscal benefits of the Troubled Families Programme	Methodology: Outcomes of interest were compared between participants of the programme and a matched comparison group. The comparison group is matched as families who are eligible but not receiving Troubled Families Programme support. The difference is attributed to the impact of the programme. Key evidence: Authors estimate returns per £1 invested of £2.28 of economic benefits, and £1.51 of fiscal benefits.

Author (year)	Name of paper	Brief description	Summary of method and key findings
Power to Change (2019)	Our assets, our future: The economics, outcomes and sustainability of assets in community	Assessment of the benefits of community-owned assets, including economic growth, local economic resilience and general wellbeing	<p>Methodology: Based on case studies (27 across five local authority areas) and survey data from over 350 responses. The survey responses were validated against their community-owned asset database and included questions to provide quantitative information on benefits through gross value added (GVA); local expenditure; full-time equivalent jobs; and volunteer places. These benefits were provided on an annual basis: in our analysis we assumed these were constant over 10 years and took the net present value of 10 years of annual benefits.</p> <p>The costs were assessed through the survey and supplementary datasets on community asset acquisitions and purchase prices. We used these costs over 10 years to get the benefit to cost ratio consistent with benefits over 10 years.</p> <p>They were hereby able to estimate the overall contribution of community-owned assets to the UK economy at the sector level. These general estimates are not to be applied to a specific asset.</p> <p>Key finding: Community-owned assets in the UK contribute a total of nearly £220 million in GVA to the economy every year.</p>
Amion Consulting (2015)	OnSide Youth Zones: Defining the impact of a Youth Zone	Assessment of the economic benefits from the Youth Zone programme	<p>Methodology: The authors quantify the economic impact of the programme by measuring key metrics associated with programme (e.g. number of people assisted in finding a job and survey results from over 200 respondents about changes in exercise) and valuing them according to the HACT Social Value Bank outcome valuation (e.g. general training for a job is valued at £2,507). Three youth zones were reviewed with survey data from almost 300 participants, parents and local businesses, and analysis of the training scheme and the outcomes for further education and jobs.</p> <p>Key findings: Every £1 spent was estimated to deliver £2.03 of economic benefits. We use the social value of the youth zones on employability to quantify the youth employability benefits from investing in youth services. We make the assumption that 20% would otherwise not get a job, based on high levels of youth unemployment/ Not in Education, Employment or Training (NEETS) in deprived areas (see for instance <a href="https://www.nuffieldfoundation.org/sites/default/files/files/ACEVO%20Youth%20Unemployment_lo_res.pdf">https://www.nuffieldfoundation.org/sites/default/files/files/ACEVO%20Youth%20Unemployment_lo_res.pdf</a>)</p>

Author (year)	Name of paper	Brief description	Summary of method and key findings
Centre for Regional Economic and Social Research, Sheffield Hallam University (2010)	Evaluation of the South Yorkshire Social Infrastructure Programme	Evaluation of local funding programme for infrastructure organisations	<p>Methodology: The authors quantify the economic impact of the programme by measuring key metrics associated with it (e.g. number of people assisted in skills development) and rely on certain assumptions (e.g. that people starting a full-time position earn £25,000 per year) to translate increases in these into GVA returns in four areas: assistance to find employment, improvement in business performance, skills development and volunteering.</p> <p>Key finding: Authors estimate a return between £1 and £1.60 for each £1 invested in the programme. We use the midpoint of this to estimate the benefits of investing in employment and skills, and we use the range to estimate the range of benefits.</p>
Centre for Economics and Business Research (CEBR) (2013)	The contribution of the arts and culture to the national economy	An analysis of the macroeconomic contribution of arts and culture to the economy	<p>Methodology: Activities of arts and cultures were identified using SIC codes. Apart from considering their direct contribution to the economy, the authors measured indirect contributions (spillovers) using CEBR's input-output models</p> <p>Key finding: For every £1 of salary paid by industry, an additional £2.01 is generated in the wider economy through indirect and induced multiplier effects. We use this benefit ratio to multiply the assumed investment in arts from the illustrative Community Wealth Fund.</p>
Fujiwara (2013)	A general method for valuing non-market goods using wellbeing data: three-stage wellbeing valuation	Approach to valuation using subjective wellbeing data	<p>Methodology: Includes a review of other wellbeing methodologies. The three stages are an income model, a non-market good model and the monetary equivalent value. The aim is to use randomised controlled trials, although instrumental variables are used where this data does not exist, and to remove existing bias found in previous studies.</p> <p>Key finding: The compensating surplus for unemployment is about £10,700 per year (2013 prices). We update this to current prices and use this as the wellbeing value for the increases in employment estimated by other sources.</p>
Department for Business, Innovation and Skills (2009)	Research to improve the assessment of additionality	Estimating the additionality of different types of investment	<p>Methodology: The review covered 280 studies to understand additionality. Data was captured, without any re-calculation, on deadweight, leakage, displacement, substitution and multiplier effects. Where sufficient data existed, a net additionality ratio was then calculated.</p> <p>Key finding: This paper computed that 51% of gross benefits from 'regeneration through physical infrastructure' can be net additional; that is, they would have been provided had the asset not been in community ownership. We use this 51% midpoint in our analysis with the 41%-61% range for our public value range.</p>

Author (year)	Name of paper	Brief description	Summary of method and key findings
Local Trust (2014)	Getting started funding in wave 3 areas	Big local funding overview	<p>Big Local areas received funding beyond £1 million through the programme by receiving in-kind funding and additional cash funding from partners or charities.</p> <p>Key finding: For the wave 3 Big Local areas there were cash matches and in-kind matches (e.g. materials were 40% of total in-kind matching). The average total match funding was 16% of funding. We use this average match funding to increase the total benefit ratio to reflect this.</p>
Hoxby (2000)	Peer effects in the classroom: Learning from gender and race variation	Identification of peer effects in classroom learning performance	<p>Methodology: Estimates are in the context of school learning and impacts on test scores. Assumes variation is within cohorts not classrooms to address selection bias and removes linear time trends for achievement outcomes.</p> <p>We take the lower bound as a conservative assumption for both youth and adult employment training and applying that to associated outcome benefits. These effects seek to estimate the spill-over benefits from an individual's enhanced education via training on outcomes for their peers e.g. via raising aspirations</p> <p>Key finding: Peer effect estimated between 10% and 55%. We use the lower bound as additional benefits from training improving the cohort of peers.</p>

Source: Frontier Economics

## ANNEX C REFERENCES

The table below presents a full list of all papers sifted and reviewed as part of the rapid evidence assessment.

**Figure 11 List of papers in the rapid evidence assessment**

Author (year)	Name of paper
What Works Centre for Local Economic Growth (2016)	Evidence review 10: Area based Initiatives
Bennett Institute for Public Policy Cambridge (2019)	Measuring wealth, delivering prosperity
Hamilton et al. (2016)	Social capital, trust and well-being in the evaluation of wealth
Onward (2020)	The state of our social fabric
What Works Wellbeing (2017)	SCOPING REVIEW social relations
Department for Digital, Culture, Media & Sport (2018)	Evaluation of the economic impact and public value of the Superfast Broadband Programme
Antonesco (2013)	Estimated impact of the Regional Operational Programme 2007-2013 in Romania
The British Academy (2021)	THE COVID DECADE: Understanding the long-term societal impacts of COVID-19
What Works Wellbeing (2018)	Places, spaces, people and wellbeing: full review
What Works Wellbeing (2020)	A systematic review of the community wellbeing impact of community business
The British Academy (2021)	Addressing the long-term societal impacts of COVID-19
What Works Wellbeing (2019)	Understanding thriving communities
Local Trust (2020)	Big Local CED case studies
Power to Change (2019)	Our assets, our future: the economics, outcomes and sustainability of assets in community ownership
RSA Action and Research Centre (2015)	Community capital – the value of connected communities
Bell (2014)	Providing the economic value of voluntary, community and social enterprise sector infrastructure support organisations
Centre for Progressive Policy (2020)	Productivity knocks: levelling up with social infrastructure investment
Frontier Economics (2016)	Assessing the productivity benefits of improving inter-city connectivity in Northern England
Muringani, Fitjar and Rodriguez-Pose (2021)	Social capital and economic growth in the regions of Europe
Centre for Regional Economic and Social Research Sheffield Hallam University (2010)	The New Deal for Communities Experience: A final assessment The New Deal for Communities Evaluation: Final report – Volume 7

## THE IMPACTS OF SOCIAL INFRASTRUCTURE INVESTMENT

Author (year)	Name of paper
Neumark and Simpson (2015)	Place-based policies
Social Investment Business (2020)	Social Investment Business – social infrastructure investment
Sheffield Hallam University (2010)	Evaluation of the South Yorkshire Social Infrastructure Programme
Centre for Progressive Policy (2020)	Shovel ready social infrastructure
Arts Council England (2013)	The value of arts and culture to people and society
UK Women’s Budget Group (2016)	Investing in the care economy to boost employment and gender equality
Sport Industry Research Centre, Sheffield Hallam University for Sport England (2020)	Social Return on Investment of Sport and Physical Activity in England
Sport Industry Research Centre, Sheffield Hallam University for Sport England (2020)	The Economic Importance of Sport and Physical Activity in England
University of Manchester (2019)	Social Infrastructure: How shared spaces make communities work
Hickman (2021)	Providing finance that charities and social enterprises need: Lessons learnt in how the Growth Fund is blending grants and loans to provide affordable finance to the voluntary sector
Card et al. (2009)	Active labour market policy evaluations: A meta-analysis
Department for Business Innovation and Skills (2013)	Youth unemployment: Review of training for young people with low qualifications
What Works Centre for Local Economic Growth (2018)	Toolkit: Multiplier effects
Bennett Institute for Public Policy Cambridge (2021)	Townscapes 7. The value of social infrastructure
Department for Digital, Culture, Media & Sport (2014)	Quantifying and valuing the wellbeing impacts of culture and sport
Fujiwara (2013)	A general method for valuing non-market goods using wellbeing data: Three-stage wellbeing valuation
Local Trust (2020)	Part 1: Community Power Works
Cox and Street (2019)	The importance of place: Neighborhood amenities as a source of social connection and trust
OECD (2020)	Regional strategies for the social economy, OECD
What Works Centre for Local Economic Growth (2019)	What works: Evidence-based policy in disadvantaged places
Heritage Fund (2019)	Space to thrive – A rapid evidence review of the benefits of parks and green spaces for people and communities
Sarkar et al. (2021)	New housing supply, population growth, and access to social infrastructure

Author (year)	Name of paper
Department for Work and Pensions (2019)	Greater Manchester CBA Model
Department for Housing, Communities and Local Government (2019)	National evaluation of the Troubled Families Programme 2015 to 2020: Evaluation overview policy report
Amion Consulting (2015)	OnSide Youth Zones: Defining the Impact of a Youth Zone
Martin et al. (2020)	Is an ounce of prevention worth a pound of cure? Estimates of the impact of English public health grant on mortality and morbidity
Local Trust (2019)	Left behind? Understanding communities on the edge
HM Treasury (2020)	The Green Book
HM Treasury (2018)	Guide to developing the programme business case – Better business cases: for better outcomes
Local Trust (2019)	Achieving local economic change: What works?
University of Leeds (2015)	A brief guide to the benefits of urban green spaces
What Works Centre for Local Economic Growth (2015)	Evidence review 6: Broadband
Local Trust (2020)	Communities of trust: Why we must invest in the social infrastructure of 'left behind' neighbourhoods
Romero and Noble (2008)	Evaluating England's 'New Deal for Communities' programme using the difference-in-difference method
Centre for Economic Performance (2020)	Strategy, investment and policy for a strong and sustainable recovery: An action plan
Local Trust (2020)	Community wealth building from the grassroots
Local Trust (2020)	Why is digital connectivity important for communities during and beyond COVID-19?
Laura De Dominicis (2014)	Inequality and growth in European regions towards a place based approach
Ehrlich and Overman (2020)	Place-based policies and spatial disparities across European cities
Kruger (2020)	Levelling up our communities: proposals for a new social covenant
Local Trust (2019)	Making the case for a Community Wealth Fund
Local Trust (2020)	Big Local as change agent
Local Trust (2020)	Stronger than anyone thought: Communities responding to COVID-19
Banerjee et al. (2020)	The diffusion of microfinance
Bennett Institute for Public Policy Cambridge (2020)	Building forward: Investing in a resilient recovery
Department for Communities and Local Government (2017)	The value, impact and delivery of the Community Infrastructure Levy
Pro Bono Economics (2017)	The economics of community asset transfers
City of London Corporation (2015)	A brief handbook on social impact investment
Implementation Taskforce (2017)	Growing a culture of social impact investment in the UK

## THE IMPACTS OF SOCIAL INFRASTRUCTURE INVESTMENT

Author (year)	Name of paper
Big Society Capital (2020)	Big Society Capital – Impact report
Social Investment Scotland (2020)	Building an impact economy
What Works Centre for Local Economic Growth (2014)	Public realm – Briefing
What Works Centre for Local Economic Growth (2015)	Estate renewal – Evidence Review 5
What Works Centre for Local Economic Growth (2016)	Sports and Culture – Evidence Review 3
The British Academy (2020)	The COVID Decade – understanding the long-term societal impacts of COVID-19
The Cohesion and Integration Network (2020)	The Social Cohesion Investment: Local areas that invested in social cohesion programmes are faring better in the midst of the Covid-19 pandemic
Ministry of Housing, Communities and Local Government (2018)	Measuring the impact of Community-Based English Language Provision – Findings from a Randomised Controlled Trial
Laurence (2018)	Meeting, mixing, mending: How NCS impacts young people’s social integration
Localis (2020)	Renewing neighbourhood democracy
Local Trust (2020)	Below the radar: Exploring grants data for grassroots organisations
Local Trust (2020)	Rapid research COVID-19 Stepping up and helping out: Grassroots volunteering in response to COVID-19
Creative Civic Change (2020)	Preparing the ground – Learning from the first year of Creative Civic Change
New Local (2021)	Community Power: The evidence
Local Trust (2020)	Left behind topline summary
Local Trust (2018)	Skittled out? The collapse and revival of England’s social infrastructure
OCSI (2020)	Left-behind areas: Economic data dive
Onward (2020)	Repairing our social fabric – Towards a new understanding of community strength
Rodriguez-Pose (2018)	The revenge of the places that don’t matter (and what to do about it)
Onward (2020)	The state of our social fabric – Measuring the changing nature of community over time and geography
New Local (2020)	Think big, act small: Elinor Ostrom’s radical vision for community power
Hopeful Towns (2020)	Understanding community resilience in our towns
Industry Strategy Council (2021)	What does it take to ‘level up’ places? Evidence from international experience
What Works Wellbeing (2017)	Drivers of wellbeing inequality
What Works Wellbeing (2020)	A systematic review of the community wellbeing impact of community business

<b>Author (year)</b>	<b>Name of paper</b>
What Works Wellbeing (2021)	Community hubs and green space – Real world evidence for enhancement of wellbeing
Social Life (2019)	A new resilience model for Hounslow
What Works Wellbeing (2017)	Measuring wellbeing inequality in Britain
Social Life (2019)	Understanding local areas: making best use of existing data
What Works Wellbeing (2020)	Volunteer wellbeing: What works and who benefits?
Local Trust (2020)	Rapid research COVID-19 – Briefing 8
Local Trust (2020)	Rapid research COVID-19 – Briefing 9
Local Trust (2020)	Communities of trust: Why we must invest in the social infrastructure of 'left behind' neighbourhoods

Source: *Frontier Economics*

